



WEST MIDLANDS
COMBINED AUTHORITY

WMCA Board

Date	25 May 2018
Report title	Financial Outturn 2017/18
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Report to be/has been considered by	WMCA Programme Board - 11 May 2018

Recommendation(s) for action or decision:

The WMCA Board is recommended to:

- (1) Note the final outturn position for 2017/18.

1.0 Purpose

1.1 To provide an update of the West Midlands Combined Authority finances as at the end of March 2018.

2.0 Financial Monitoring

2.1 A summary of the final outturn for both revenue and capital spend against the reported forecast are attached as appendices 1-5. A summary of the Investment Programme along with current commitments is included in appendices 6 and 7 and a summary of the Balance Sheet is included in appendix 8.

2.2 Also reported for noting is the Authority's 2017/18 Treasury Management outturn at appendix 9.

2.3 Appendix 1 shows the overall consolidated revenue outturn position for West Midlands Combined Authority. The final outturn was only £0.061m less than forecast (less than 0.5% variance from total budgeted expenditure) and £0.481m less than originally budgeted, following a transfer to reserves of £4.8m that was approved by the West Midlands Combined Authority Board in February.

2.4 The Budget for 2018/19 set out plans to use this £4.8 million saving to support the Transport Revenue Budget during the period 2018/19-2020/21.

2.5 The final outturn was closely in line with the January 2018 forecast variance that was reported to the West Midlands Combined Authority Board on 9 March 2018, as shown below:

Table1: WMCA Final Outturn 2017/18 compared with Forecast Outturn

£ million	January 2018 Forecast	Final Outturn
Transport Delivery	0.4	0.4
WMCA Operational Budget	0.0	0.1
Mayor's Office	0.0	0.0
Mayoral Election	0.6	0.7
Investment Programme	(0.6)	(0.7)
Total	0.4	0.5

2.6 The Transport Delivery final outturn reflects the £0.265 million rebate to Constituent Authorities as approved within the 9 February 2018/19 budget report.

2.7 The underspend on the Mayoral election costs amounted to £0.682m following final District returns, resulting in the equivalent funding being returned to the Investment Programme.

2.8 It should be noted that the final outturn position set out in this report is subject to external audit which commenced on 8 May with audit findings to be reported to Audit, Risk and Assurance Committee on 21 June 2018 when the Committee will also approve the final audited accounts.

3.0 Transport

- 3.1 Appendix 2 sets out the final outturn position on the Transport Delivery Budget as at the end of March 2018 and gives further details of variances from budget which amount to an overall surplus of £0.4m in line with the most recent forecast.
- 3.2 The Appendix sets out further details of an overall saving before contributions to reserves for the year of £5.3 million primarily as a result of a £4.8 million saving on capital financing costs, following a change in the West Midlands Combined Authority Minimum Revenue Provision policy, that was approved by the West Midlands Combined Authority Board in November 2017.
- 3.3 As previously reported the final outturn reflects savings on concessions expenditure, primarily as a result of savings on the national bus concession scheme owing to lower patronage (£1.1m) as well as savings within the local child concession scheme (£0.3m).
- 3.4 This position is offset by an adverse variance within Rail and Metro Services due to provision being set aside for Midland Metro Ltd mobilisation work (£0.8 million) and an adverse variance on Bus Services, mainly in respect of routine infrastructure maintenance costs (£0.3 million) as previously reported.
- 3.5 As noted above the final outturn position also reflects a rebate granted to Constituent Authorities of £0.265 million approved in the 9 February 2018/19 budget report which is returned to West Midlands Combined Authority to fund Mayoral costs in 2018/19.

4.0 West Midlands Combined Authority Operational Budget

- 4.1 Appendix 3 sets out the final outturn position on the West Midlands Combined Authority Operational budget as at the end of March 2018. There is a favourable outturn variance of only £0.072m.
- 4.2 Variations in year are detailed in the appendix and reflect key savings for the year on the Collective Investment Fund (CIF) of £0.4 million as the CIF is expected to cover its fees and cost of capital in the year.
- 4.3 The favourable variances are partly offset by the approved one off contribution to the Commonwealth games bid of £0.25 million.

5.0 Mayor's Office

- 5.1 Appendix 4 details the Mayor's office spend and the cost of the mayoral election. The outturn closely reflects the most recent forecast.
- 5.2 Final outturn for the Mayor's office spend shows a minor saving against budget of £0.002m. Savings within the mayoral election budget amount to £0.682m. This funding has been transferred back to the Investment Programme, where £0.5m has been set aside to fund likely costs associated with business rates work.

6.0 Transport Delivery Capital Programme

- 6.1 Appendix 5 details the Transport Delivery Programme which out-turned £0.2m behind budget at the end of March 2018. The directly delivered Investment Programme schemes were £0.6m ahead of budget primarily due to accelerated spend on the Metro Wednesbury to Brierley Hill Extension (£3.2m), and the Edgbaston Metro Extension (£2.8m), off-set by deferred activity on the Wolverhampton Metro Extension (£3.0m) where the delivery profile has been reviewed. The SPRINT Network was under budget due to a change in the delivery approach to encompasses a second phase of work (£1.9m). Bilston Road Track Replacement was completed on time under budget (1.6m). The out-turn was £1.8m below Forecast, due in the main to the schemes highlighted above.
- 6.2 Within the Other Major Schemes, the Birmingham City Centre Extension came under budget and forecast following the release of prior year construction estimates (£0.9m).
- 6.3 The Minor Works Programme was marginally over budget (£0.2m). There was one minor cost pressures being due to knotweed at Walsall cutting(£0.1m) funded by prior call on the 2018/19 Integrated Transport block funds. The Managing Short Trips Programme was accelerated ahead of budget following a review of the Programme, offset by rescheduled progression of Park and Ride Expansions and the shelter refurbishment of Digital Advertising Panels. A saving resulted on Park and Ride Upgrades, as the new franchise agreement has undertaken to deliver cycling facilities.
- 6.4 The Administered Programme was marginally under budget (£0.3m) and forecast (£0.2m), relating entirely to the National Productivity Investment Programme (NPIF), with small savings across the wide range of schemes in the Programme.

7.0 Investment Programme

- 7.1 The West Midlands Combined Authority is currently reviewing governance and performance reporting for the Investment Programme including ranking and scheduling, of both funding and costs. This will be reported to a future Board; ahead of this the 2017/18 year's financial position is as follows.
- 7.2 Appendix 6 details the progression of the West Midlands Combined Authority Investment Programme spending £98.4m against a forecast of £157.3m in the main due to the Land Remediation Programme and HS2 Supply Chain Programmes. This reflects revised spend targets and how the project scope is fully established. In relation to the HS2 supply chain, the variance relates to private sector leverage which is in the process of being reviewed. Work will continue into 2018/19 to validate this investment. Further detail regarding the variances to out-turn and forecast are included on Appendix 6.
- 7.3 Appendix 6 also currently notes forecast costs greater than funding on the Metro schemes to Birmingham Airport and Brierley Hill. However at this early stage of development it is assumed this will be value managed down as the project detail develops. Those projects and programmes flagged as Red or Amber rated are reviewed by the HS2 Growth Delivery Board and mitigating actions to reduce risks are considered and challenged.

- 7.4 Appendix 7 details Investment Programme projects with a West Midlands Combined Authority funding value of £477.7m which have received approval via the West Midlands Combined Authority Assurance Framework to 31 March 2018, most notable of which is the £98.7m towards the Coventry City Centre Regeneration project.
- 7.5 A separate report on the Investment Programme overall and current financial commitments and funding was considered by West Midlands Combined Authority board on 12 February and further work is underway regarding project scheduling.

8.0 Balance Sheet

- 8.1 Appendix 8 shows the West Midlands Combined Authority Balance Sheet which shows a healthy financial position at the end of March. Main changes reflect Transport for West Midlands capital spend and work-in-progress mainly funded by grants in advance, resulting in the increase in the long-term assets.
- 8.2 Payments for the Managing Short Trips (MST) schemes and advance payment for free concessions are the main contributors to the decrease in the short-term deposits and cash.
- 8.3 The decrease in short-term creditors/accruals is the result of downward revision of capital accrual for the Coventry City Centre regeneration scheme, NPIF and the MST schemes. On the other hand, the increase in debtors is due to accrued grant income from DfT for the Metro Wednesbury to Brierley Hill extension scheme.
- 8.4 The decrease in the grants receipts in advance and the usable reserves is largely due to the DfT Challenge Fund Q4 claims accrual and payments for the HS2, UK Central and Coventry City Centre regeneration scheme funded from the Gainshare contribution respectively.
- 8.5 Earmarked Reserves as at 31 March 2018 reflect the following:

Table 2: WMCA Earmarked Reserves as at 31 March 2018

£ million	Investment Programme	Revenue Grants	General Earmarked Reserves	Total
1 April 2017 Opening Balance	35.608	3.465	8.966	48.039
Movements in the year	29.330	(0.935)	5.922	34.316
31 March 2018 Closing Balance	64.938	2.530	14.888	82.355

Expenditure plans exist for all of the above funds.

- 8.6 The final General Fund Balance reflects the surplus in year as follows:

Table 3: WMCA General Fund Balance as at 31 March 2018

£ million	Total
1 April 2017 Opening Balance	1.814
Surplus in the year	0.481
31 March 2018 Closing Balance	2.295

This remains below what would normally be expected to be held by an Authority of this size, however in light of the statutory underwrite by the 7 Metropolitan councils a lower level of general funds is considered acceptable.

9.0 2017/18 Treasury Management outturn

- 9.1 Attached at appendix 9 is the Authority's Treasury Management outturn as required by the CIPFA Treasury Management code.
- 9.2 It summarises borrowing and investment activity for the year, noting an average borrowing rate of 5.93%, an average rate of return on investment of 0.55% and all key prudential indicators being within target.

10.0 Legal implications

- 10.1 There are no legal implications.

11.0 Equalities implications

- 11.1 There are no equalities implications.

12.0 Appendices

- Appendix 1 – WMCA Consolidated Summary – March 2018
- Appendix 2 – WMCA Transport Revenue Summary – March 2018
- Appendix 3 – WMCA Operational Revenue Summary – March 2018
- Appendix 4 – WMCA Mayor Revenue Summary – March 2018
- Appendix 5 – WMCA Capital Transport Delivery Programme – March 2018
- Appendix 6 – WMCA Investment Programme Summary – March 2018
- Appendix 7 – WMCA Investment Programme Commitments – March 2018
- Appendix 8 – WMCA Balance Sheet – March 2018
- Appendix 9 – WMCA Treasury Management Strategy – March 2018

Consolidated Summary –2017/18 Outturn

WMCA Consolidated Position as at March 2018						
	2017/18 Outturn			2017/18 Outturn		
	ACTUAL £'000	BUDGET £'000	VARIANCE £'000	ACTUAL £'000	FORECAST £'000	VARIANCE £'000
INCOME						
General (un-ringfenced) resources:						
- Transport Levy	121,542	121,542	0	121,542	121,542	0
- Devolution Deal grants	36,500	36,500	0	36,500	36,500	0
- Business rates growth	3,000	1,500	1,500	3,000	3,000	0
- Grants from Constituent members	1,488	1,488	0	1,488	1,488	0
- Grants from Non Constituent members	361	361	0	361	361	0
- Investment Income	328	632	(305)	328	729	(402)
Specific resources:						
- Use of Reserves	0	0	0	0	0	0
Total income	163,219	162,023	1,196	163,219	163,621	(402)
EXPENDITURE						
Operating expenditure:						
- Transport delivery	116,068	121,542	5,474	116,068	116,057	(11)
- Operational budget	3,955	4,280	325	3,955	4,280	325
- Interest payable	0	0	0	0	0	0
- Investment Programme Governance	(1,718)	2,222	3,940	(1,718)	(681)	1,037
- Mayoral Office	362	364	2	362	362	0
- Mayoral Elections	4,318	5,000	682	4,318	4,453	135
Capital Financing:						
- Revenue finance of capital expenditure	34,434	28,615	(5,819)	34,434	33,664	(770)
Contributions to reserves	5,318	0	(5,318)	5,318	5,065	(253)
Total expenditure	162,738	162,023	(715)	162,738	163,200	463
Net	481	0	481	481	421	61

The full year position shows a forecast surplus of £0.481m against budget. The contribution to reserves reflects a decision by the West Midlands Combined Authority board to use savings generated from a change in MRP policy to support the Transport Revenue Budget for the period 2018/19 to 2020/21 and grant a £0.265m rebate to Constituent Authorities fund the 2018/19 Mayoral Office costs as approved within the 9 February 2018/19 budget. Other significant variances have occurred within the Concessions budget where savings total £1.64m offset by a provision being set aside for Midlands Metro Limited mobilisation work of £0.800m.

Within the Investment Programme there is a favourable variance relating to Business Rates where the original budget was prudent and pending the outcome of discussions with Government and the Constituent Local Authorities regarding the formula to allow Business Rates Growth to be received by West Midlands Combined Authority. The Constituent local authorities have now agreed to a settlement of £3m for 2017/18 and this is reflected in the final position.

Also within the Investment Programme there is a £3.9m favourable variance against budgeted (£0.438m from forecast) governance which comprises £0.4m relating to delays in recruiting into key roles and vacancies, the remaining £2.4m relates to the reclassification of costs as capital spend both in the current year and for 2016/17. These favourable variances within the Investment Programme are fully offset by increased revenue financing of capital expenditure in year and hence no effect on the bottom line but merely adjusting where the funds are held on the balance sheet.

Whilst the budget for investment income reflected internal borrowing between WMCA functions, the final consolidated position shown reflects actual receipt of external investment income. The operational budget outturned at the reported £0.072m saving after £0.253m approved funds were transferred into reserves.

* Note that the Investment Programme budget was updated during the early part of 2017/18 from the originally reported position in February 2017 to reflect latest mobilisation timescales and funding sources.

Appendix 2 -Transport Revenue Budget – 2017/18 Outturn

	2017/18 Outturn			2017/18 Outturn			Comments
	Actual £'000	Budget £'000	Variance £'000	Actual £'000	Forecast £'000	Variance £'000	
INCOME							
Transport Levy	121,542	121,542		121,542	121,542	(0)	
Total Income	121,542	121,542		121,542	121,542	(0)	
EXPENDITURE							
Concessions							
National Bus Concession	51,468	52,519	1,051	51,468	51,619	151	
Metro / Rail	4,187	4,409	222	4,187	4,290	103	There is a favourable variance compared with budget of £1.643k and compared with forecast of £288k. This is primarily as a result of savings on the national bus concession scheme owing to lower patronage and savings on the local child concession scheme due to the release of a provision set aside in the budget which is no longer required.
Child Concession	9,292	9,609	317	9,292	9,303	10	
Passes and Permits	(56)	(3)	54	(56)	(32)	24	
	64,891	66,534	1,643	64,891	65,179	288	
Bus Services							
Bus Stations / Infrastructure	4,571	4,213	(359)	4,571	4,518	(53)	The adverse variance compared with budget within bus stations and infrastructure has largely occurred due to the higher than anticipated costs of CCTV upgrade works (£114k), routine maintenance (£96k), reduced rental income for 16 summer lane (£80k) and lower departure charge income (£86k). These variances are offset by a favourable variance of £246k within the cleaning budget due to reduced cleaning requirements.
Subsidised Network	7,820	7,772	(48)	7,820	7,793	(27)	
Tendering / Monitoring	877	816	(61)	877	820	(58)	
Accessible Transport	7,365	7,369	4	7,365	7,365	(0)	
	20,635	20,171	(464)	20,635	20,497	(138)	
Rail and Metro Services							
Metro	2,172	1,408	(763)	2,172	2,224	52	The adverse variance compared with budget reflects the mobilisation costs of Midland Metro (£800k).
Rail Operations	279	191	(89)	279	271	(9)	
Car Park and Ride	1,421	1,426	5	1,421	1,423	2	
West Midlands Rail	312	316	4	312	289	(23)	
Bromsgrove Rail Station		326	326		40	40	The favourable variance compared with budget £326k has occurred due to higher than anticipated receipts from the DFT.
	4,184	3,668	(516)	4,184	4,247	63	
Integration							
Safety and Security	874	924	50	874	923	49	respect of RTI and rebranding. These costs are partly offset by one-off additional E-purse commission (£50k), and underspends against marketing campaigns & monitoring work.
Passenger Information	5,874	5,531	(343)	5,874	5,773	(101)	
Sustainable Travel	142	60	(82)	142	145	3	
	6,890	6,514	(375)	6,890	6,841	(48)	
Network Resilience	76		(76)	76		(76)	
Business Support Costs	3,908	4,052	144	3,908	3,796	(112)	The favourable variance compared with budget within business support costs is primarily as a result of savings within staff costs due to vacant posts. The adverse variance compared with forecast is due to the additional costs within software maintenance for the Euclid and Experian software upgrade (£157k) relating to Swift reporting .
Policy and Strategy and Elected Member Services	2,146	2,075	(72)	2,146	2,149	2	
Finance Charges							
Finance Costs	10,531	15,673	5,142	10,531	10,538	7	The favourable variance within finance costs is as a result of the MRP saving from the approved change to the Capital Finance policy £4.8m. Along with interest savings on long term borrowing
Deregulation Pension Costs	1,307	1,356	49	1,307	1,310	3	
Transport Development	1,500	1,500	(0)	1,500	1,500	(0)	The adverse variance is due to a revenue contribution to capital to partly fund shelter installation for the next phase of the Digital Advertising programme. This has been generated as a result of greater advertising income than forecast.
	13,338	18,529	5,190	13,338	13,348	10	
Total Expenditure	116,068	121,542	5,474	116,068	116,057	(11)	
Contribution to reserves	5,065		(5,065)	5,065	5,065		
Net	409	(0)	409	409	420	(11)	

West Midlands Combined Authority Operational Budget - 2017/18 Outturn

FINANCIAL SUMMARY AS AT 31st MARCH 2018	2017/18 Outturn			2017/18 Outturn			WMCA OPERATIONAL BUDGET
	ACTUAL £000	BUDGET £000	VARIANCE £000	ACTUAL £000	FORECAST £000	VARIANCE £000	
Contribution - 7 Met Council's	1,488	1,488	0	1,488	1,488	0	<p>The final outturn shows a is a favourable variance of £72k from budget and forecast within the WMCA Operational budget.</p> <p>Variance against budget :</p> <p>Key variances include a favourable saving relating to the Collective Investment Fund £392k due to the current anticipated return on investment being ahead of plan. This is offset by an adverse variance within Programme, Policy and Support due to a one off contribution of £250k to the Commonwealth Games and increased staffing variations within Programme Policy and Support.</p> <p>Culture and tourism has a favourable variance largely due to projects proceeding later than planned.</p> <p>Variance against forecast:</p> <p>The key favourable variances within Productivity and Skills commission primarily relates to the rescheduling of projects to deliver the commissions aims.</p> <p>There are also savings within the Housing and Land budget due to devolution funding being used to fund delivery costs incurred during the year.</p>
Non-Constituent Members	319	319	0	319	319	0	
Associate Members / Official Observers	43	43	0	43	43	0	
Contribution to / from Gain Share	1,936	1,936	0	1,936	1,936	0	
Investment Income	494	494	0	494	494	0	
Total Income	4,280	4,280	0	4,280	4,280	0	
Black Country Economic Intelligence Unit	(240)	(240)	0	(240)	(240)	0	
Collective Investment Fund	42	(350)	392	42	0	42	
Communications	(314)	(375)	61	(314)	(374)	60	
Culture and Tourism	(138)	(246)	108	(138)	(159)	21	
Housing & Land Commission	(144)	(100)	(44)	(144)	(261)	117	
Growth Company	(637)	(700)	63	(637)	(699)	62	
Mental Health Commission	(210)	(230)	20	(210)	(230)	20	
Productivity & Skills Commission	(391)	(544)	153	(391)	(324)	(67)	
Programme/Policy/Support	(1,668)	(934)	(734)	(1,668)	(1,485)	(183)	
Public Sector Reform	(428)	(480)	52	(428)	(428)	0	
Transport	(80)	(81)	1	(80)	(80)	0	
Total Expenditure	(4,208)	(4,280)	72	(4,208)	(4,280)	72	
TOTAL RETURN	72	0	72	72	0	72	

West Midlands Combined Authority Transport Delivery Capital Programme - March 2018



Financial Summary Month Ending March 2018	VARIANCE TO BUDGET			VARIANCE TO FORECAST		
	ACTUAL £000	BUDGET £000	VARIANCE £000	ACTUAL £000	FORECAST £000	VARIANCE £000
TFWM Directly Delivered Investment Programme Schemes						
HS2 Connectivity Programme:						
Bilston Road Track Replacement Phase 2	(14,095)	(15,699)	1,604	(14,095)	(14,858)	763
Sprint Network	(1,189)	(3,137)	1,948	(1,189)	(1,047)	(142)
Investment Programme Rail Programme	(587)	(558)	(29)	(587)	(559)	(28)
Metro Centenary Square Extension	(11,224)	(11,423)	199	(11,224)	(11,262)	38
Metro Wolverhampton City Centre Extension	(5,537)	(8,500)	2,963	(5,537)	(5,138)	(399)
Metro Edgbaston Extension	(10,501)	(7,643)	(2,858)	(10,501)	(11,352)	851
Other TFWM Investment Programme Schemes						
Metro Birmingham Eastside Extension	(1,760)	(1,678)	(82)	(1,760)	(2,033)	273
Metro East Birmingham to Solihull Extension	(3,061)	(2,024)	(1,037)	(3,061)	(3,856)	795
Metro Wednesbury to Brierley Hill Extension	(5,347)	(2,133)	(3,214)	(5,347)	(5,017)	(330)
TOTAL TFWM INVESTMENT PROGRAMME	(53,302)	(52,795)	(507)	(53,302)	(55,122)	1,820
			1%			3%
TFWM Other Major Schemes						
Birmingham City Centre Metro Extension	70	(800)	870	70	(785)	855
Birmingham Interchange	14	0	14	14	14	0
Longbridge Connectivity Package	(2,181)	(2,000)	(181)	(2,181)	(1,978)	(203)
Connected and Autonomous Vehicles	(3)	0	(3)	(3)	0	(3)
TOTAL TFWM INVESTMENT PROGRAMME	(2,100)	(2,800)	700	(2,100)	(2,749)	649
			25%			24%
TFWM Minor Works Programme						
TFWM Minor Works Programme	(5,628)	(5,342)	(286)	(5,628)	(5,797)	169
TOTAL TFWM INVESTMENT PROGRAMME	(5,628)	(5,342)	(286)	(5,628)	(5,797)	169
			5%			3%
TFWM Administered Programme						
TFWM Administered Programme	(6,300)	(6,583)	283	(6,300)	(6,491)	191
TOTAL TFWM INVESTMENT PROGRAMME	(6,300)	(6,583)	283	(6,300)	(6,491)	191
			4%			3%
GRAND TOTAL TFWM CAPITAL PROGRAMME	(67,330)	(67,520)	190	(67,330)	(70,159)	2,829
			0%			4%

The direct TFWM Investment Programme out-turn was £0.507m below budget.

The main variances include **Metro Wednesbury to Brierley Hill Extension** (£3,214m) which was ahead of budget due to the acceleration of design works. In addition, **Metro Edgbaston Extension** (£2,804m) out-turned ahead of budget due to accelerated utility works. A further £1.037m related to **Metro East Birmingham to Solihull Extension**, where preliminary design works were accelerated following the confirmation of advance funding earlier in the year.

Offsetting the above, the **Metro Wolverhampton City Centre Extension** (£2,963m) was behind budget, due to the implementation of a revised construction strategy, which delayed the commencement of construction to facilitate synchronisation with the wider Wolverhampton Interchange Project (includes station and car park). Work commenced in March 2018, and it is anticipated the majority of Construction will occur during 18/19. In addition the **Sprint Network** (£1,948m) was behind budget primarily due to a change in delivery approach on the Hagley Road scheme. The **Bilston Road Track Replacement Phase 2** (£1,604m) was completed below budget, fully reflecting the settlement of final accounts.

The out-turn was £1.820m below forecast in March. The main variance relates to **Metro Edgbaston Extension** (£0.851m) where detailed Design works have slipped due to resourcing. In addition, a land purchase at the Hyatt and Five Way roundabout anticipated to complete in March 2018, will not now be completed until May 2018. The **Metro East Birmingham to Solihull Extension Programme** was also behind budget (£0.795m), primarily due to Topological & Design Survey works which have slipped within the current schedule. **Bilston Road Track Replacement Phase 2** was also under budget (£0.763m), following final account settlements.

Offsetting the above, there were minor increases to Forecast across the remainder of the wider Programme.

The Other Major Schemes Programme out-turn was £0.676m behind budget, primarily due to the **Birmingham City Centre Metro Extension** (£0.870m), where prior year Construction estimates have been released. Offsetting this, are further costs relating to **Longbridge Connectivity Package** (£0.181m), where approval has been received to Construct the Decked Car Park above the original Budget.

The CAV project is a £4.5m two year initiative and as such, will be shown against the Major Scheme programme. Minor start up costs only were incurred in 2017/18.

The out-turn concluded £0.652m below Forecast primarily due to the variances highlighted above.

The Programme out-turn was £0.262m ahead of budget.

The main variance related to the **Managing Short Trips Programme** (£1.287m), due entirely to acceleration of the two year Programme. Work only commenced in November but has progressed well against the original Programme. In addition compensation events arising from knotweed clearance resulted in an overspend of £0.142m relating to **North Walsall Cutting**.

Offsetting the increases identified above, the most notable underspend relates to **Network Wide Park and Ride Expansions** (£0.193m), owing to a fundamental Strategic review of the Programme. The **Digital Advertising Panels** (£0.151m) were also under spent due to a rescheduling of Shelter refurbishment / replacement work to end of March. The **Asset Management System** (£0.117m) had the main delivery contract terminated in 2017/18 due to performance issues. In addition, **Bradley Lane Park & Ride** (£0.114m) was under budget, pending a decision to proceed with the main redevelopment works into 18/19. Also **Park & Ride Upgrades** (£0.108m) were underspent, as the new Franchise commitment has undertaken to deliver cycling facilities at rail stations, obviating the need for this budget.

The out-turn concluded £0.166m below budget, the majority of which were only minor.

The Programme spend out-turn was £0.283m behind budget, primarily due to the **National Productivity Programme (NPIF £0.161m)**. The original budget included an element of over programming but savings have been achieved against that value to reduce the requirement to support the programme using local resources..

The out-turn concluded £0.191m below Forecast, and primarily related to the variance highlighted above, where savings were higher than anticipated.

WMCA Investment Programme Financial Summary Period Ending 31st March 2018

	PROJECT RAG	2017 / 2018 BUDGET VARIANCE			2017 / 2018 FORECAST VARIANCE			COST TO COMPLETION					
		ACTUAL	BUDGET	VARIANCE	ACTUAL	FORECAST	VARIANCE	PRIOR YEAR ACTUAL	2017/18 ACTUAL	FUTURE YEARS FORECAST	TOTAL FORECAST OUTTURN	TOTAL BUDGET	VARIANCE
		£000	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000
UK CENTRAL : HS2 INTERCHANGE	Red	1,965	2,016	51	1,965	2,040	75	1,982	1,965	600,656	604,603	1,019,937	415,334
UK CENTRAL : HS2 INFRASTRUCTURE	Green	1,404	4,387	2,983	1,404	2,513	1,109	751	1,404	632,192	634,347	648,648	14,301
CURZON STREET STATION MASTERPLAN	Green	0	1,000	1,000	0	1,000	1,000	0	0	556,200	556,200	556,000	(200)
METRO BIRMINGHAM EASTSIDE	Green	1,760	1,678	(82)	1,760	2,033	273	4,457	1,760	130,983	137,200	137,200	0
METRO BIRMINGHAM INTERCHANGE	Red	3,061	2,026	(1,035)	3,061	3,856	795	1,041	3,061	730,898	735,000	675,000	(60,000)
HS2 WIDER CONNECTIVITY PACKAGE	Orange	50,268	68,187	17,918	50,268	55,430	5,162	56,729	50,268	995,468	1,102,465	1,070,624	(31,841)
BRIERLEY HILL METRO EXTENSION	Green	5,347	2,133	(3,214)	5,347	5,017	(330)	2,021	5,347	336,232	343,600	310,000	(33,600)
NATIONAL COLLEGE FOR HIGH SPEED RAIL	Green	9,409	8,687	(722)	9,409	9,985	576	16,022	9,409	78	25,509	25,233	(774)
HS2 GROWTH STRATEGY PROGRAMME MANAGEMENT	Green	311	594	283	311	417	106	304	311	2,409	3,024	4,400	1,376
HIGH SPEED SUPPLY CHAIN & BUSINESS SUPPORT	Green	400	25,748	25,348	400	25,748	25,348	10,870	400	338,730	350,000	350,000	0
HS2 Growth Strategy Total		73,925	116,456	42,531	73,925	108,039	34,114	94,177	73,925	4,323,846	4,491,948	4,797,043	304,597
COVENTRY UK CENTRAL PLUS CONNECTIVITY	Green	1,887	3,217	1,330	1,887	2,746	859	454	1,887	468,459	470,800	472,350	1,550
COVENTRY CITY CENTRE REGENERATION	Green	5,357	7,842	2,485	5,357	6,498	1,141	464	5,357	352,380	358,201	359,311	1,110
COLLECTIVE INVESTMENT VEHICLE	Green	17,196	20,000	2,804	17,196	20,000	2,804	3,589	17,196	979,215	1,000,000	1,000,000	0
LAND RECLAMATION	Green	0	20,000	20,000	0	20,000	20,000	0	0	200,000	200,000	200,000	0
COMMONWEALTH GAMES	Green	0	0	0	0	0	0	0	0	25,000	25,000	25,000	0
DEVOLVED TRANSPORT INVESTMENT	Green	0	0	0	0	0	0	0	0	1,299,000	1,299,000	1,299,000	0
EZ EXPANSION EXCLUDING CURZON	Green	0	0	0	0	0	0	0	0	20,000	20,000	20,000	0
EMPLOYMENT EDUCATION & SKILLS	Green	0	0	0	0	0	0	0	0	20,000	20,000	20,000	0
BUSINESS INNOVATION	Green	25	25	0	25	25	0	0	25	49,975	50,000	50,000	0
OTHER INVESTMENT PROGRAMME SCHEMES		24,465	51,084	26,619	24,465	49,269	24,804	4,507	24,465	3,414,029	3,443,001	3,445,661	2,660
GRAND TOTAL		98,390	167,540	69,151	98,390	157,308	58,918	98,684	98,390	7,737,875	7,934,949	8,242,704	307,257

Spend to the end of 2017/2018 is £69.1m behind budget mostly due to the deferral of payments relating to Land Remediation and an underspend against the HS2 supply chain Support relating to Private Sector leverage which has proved difficult to verify. Both budget allocations for 2017/18 were set as a high level aspiration of spend before the work-streams were fully scoped. The Land Remediation programme is making good progress with firm commitments being made and expected draw downs due to occur in early 2018/19. Work to quantify the Private Sector match funding against the HS2 Supply Chain work-stream will continue into 2018/19.

The remaining variances are consistent with previous reports where the Wolverhampton Interchange Station / Car Park works within the HS2 Connectivity Package caused by the delays in the procurement of the main contractor and underspends to budget were encountered against UK Central Infrastructure due to a delayed start to land acquisition and construction works. These variances were offset by acceleration of the Metro Programmes for Brierley Hill and the extension to Interchange Station (Solihull) where development has been advanced.

The UK Central Interchange completion cost has been restated to exclude projects not directly managed and sponsored by Solihull MBC and UGC. Previous financial returns have included a number of investment projects relating to the Interchange Hub zone, as set out in the published UGC Growth & Infrastructure Plan, but which are not directly managed by SMBC/UGC. These projects included an element of HS2 direct investment in the Interchange Station, car park and Automated People Mover (APM). The UK Central Interchange RAG status is reported as red reflecting the position regarding the £205m matched funding element of the Birmingham International Station (CEF) redevelopment proposal which is not secured. This funding represents 71% of the forecast cost of this project (£287m). The balance of the Interchange programme, including the remainder of the CEF project, is primarily funded by WMCA.

The UK Central Infrastructure scheme programme continues to show a reduction against the initial budget as activities and funding are aligned to programmes. Previous financial returns have included projects set out in the published UGC Growth & Infrastructure Plan.

The forecast out-turn for the Birmingham to Interchange and Brierley Hill Metro Extensions continue to exceed the original budget as a result of the inclusion of optimism bias into the initial business case estimates. No new funding has been identified to cover these variances.

The 2018 Devo II announcement confirmed the DCLG/DfT funding for the Brierley Hill Metro extension and therefore the RAG status has moved to green. The RAG status remains red for the Birmingham to Interchange Metro extension because Government funding has not been confirmed. WMCA are working with project stakeholders to identify a funding strategy for this project.

Within the HS2 Connectivity Package, the Wolverhampton Interchange Station / Car Park scheme is now forecasting an additional £30.0m of cost which has emerged as part of the procurement activity to be funded by WMCA (50%) and the City of Wolverhampton (50%).

APPENDIX 8

WMCA Balance Sheet as at 31 March 2018			
	31 March 2018 £'000	28 February 2018 £'000	Movement £'000
Property, plant and equipment	294,722	291,688	3,034
Long-term assets	294,722	291,688	3,034
Debtors	37,124	31,033	6,091
Short-term deposits	49,200	53,200	(4,000)
Cash and bank	54	169	(114)
Current assets	86,378	84,402	1,977
Loans - interest due	(2,244)	(2,158)	(86)
Short-term creditors/accruals	(41,013)	(44,689)	3,676
Current liabilities	(43,257)	(46,847)	3,590
Net current assets	43,121	37,554	5,567
Provisions	(6,548)	(6,894)	346
Finance lease liabilities	-	(992)	992
PWLB	(142,417)	(142,417)	-
Other loans - Barclays	(10,000)	(10,000)	-
Dudley MBC	(7,873)	(8,499)	626
Grants receipts in advance	(11,843)	(12,431)	588
Long-term liabilities	(178,681)	(181,233)	2,552
Net assets	159,163	148,010	11,153
General fund balance	2,295	7,815	(5,520)
Earmarked reserves	82,356	82,749	(393)
Capital grants unapplied reserve	247	247	-
Usable reserves	84,898	90,811	(5,913)
Revaluation reserve	6,953	7,147	(194)
Deferred capital grants account	287,769	284,523	3,246
Capital financing account	(220,152)	(234,471)	14,319
Accumulated absences account	(305)	-	(305)
Unusable reserves	74,265	57,199	17,066
Total reserves	159,163	148,010	11,153
<p>The WMCA Balance Sheet reflects a healthy financial position. Main changes since February reflect TfWM capital spend and work-in-progress funded mainly by grants in advance, resulting in an increase of £3.034m net of depreciation in property, plant and equipment.</p> <p>The increase in debtors is mainly due to accrued grant income from DfT in relation to the Metro Wednesbury to Brierley Hill extension scheme. The decrease in short-term deposits and cash is largely due to the payment of claims on the Managing Short Trips (MST) schemes and advance payment for free concessions.</p> <p>The decrease in short-term creditors/accruals is largely due to downward revision of capital accrual for the Coventry City Centre regeneration scheme, NPIF and the MST schemes resulting from the claims payment mentioned above.</p> <p>The decrease in the finance lease liabilities and the grants receipts in advance is largely due to write-off of the prepaid element of the tram lease following its termination and the DfT Challenge Fund Q4 claims accrual respectively.</p> <p>The overall decrease in the usable reserves was due to the payments for HS2, UK Central and Coventry City Centre regeneration scheme funded from the Gainshare contribution offset by the Business Rates Growth due from DfT, along with the set aside of the previously reported surplus approved within the 2018/19 budget.</p>			

APPENDIX 9

Treasury Management Outturn 2017/18

1. Introduction

- 1.1 The report provides an update on the West Midlands Combined Authority Treasury Management Outturn 2017 / 18 and is being submitted as a requirement under the Chartered Institute of Public Finance and Accountancy (CIPFA) Treasury Management Code.

2. Treasury Management Outturn 2017 / 18

- 2.1 Table 1 shows WMCA borrowing and investments held at 1st April 2017 and 31st March 2018. It shows that net borrowing has decreased by £4.93m mostly as a result of debt maturity and repayment of £5.93m.

	1st April 2017 £m	Borrowing Repaid / New Investments £m	31st March 2018 £m	Notes
Borrowing	(166.22)	5.93	(160.29)	Reduction in borrowing due to £5m PWLB loan matured Dec 17, £302k PWLB annuity loan repayments, and £626k Dudley Debt annual principal repayment. No new borrowing undertaken.
Investments	50.20	(1.00)	49.20	
Net Borrowing	(116.02)	4.93	(111.09)	

3 Borrowing Activity

- 3.1 Effective cash flow management and the use of grants received in advance have minimised borrowing. As a result no new borrowing was undertaken in 2017/18 to meet financing requirements. Current forecasts suggest the WMCA will be required to borrow in 2018 / 2019 as Investment Programme delivery intensifies.

4 Historic Borrowing

- 4.1 The main borrowing sources are Public Works Loan Board (PWLB / HM Treasury) and money markets. The Treasurer of the Authority continues to review the opportunities to reschedule debt. The costs associated with early repayment have been too onerous to be beneficial. During 2017/18 there has been one PWLB maturity of £5m in December 2017, and some principal repayable during the year on annuity loans. WMCC (West Midlands County Council) annual principal repayment of £626k was made in March 2018.
- 4.2 Table 2 shows borrowing held at 1st April 2017 and 31st March 2018. It shows that borrowing has decreased by £5.93m due principal repayments during the year.

	Balance at 1st April 2017 £000	Repaid in Year £000	Raised in Year £000	Balance at 31st March 2018 £000
PWLB	147,719	- 5,302	-	142,417
Barclays Loan	10,000		-	10,000
Ex WMCC	8,499	- 626	-	7,873
Total Long Term Borrowing	166,218	- 5,928	-	160,290

- 4.3 The cost of servicing the £160.290m debt was £9.855m during 2017 / 18 (as summarised below in table 3) which equates to an average annual rate of 5.93%. As noted in paragraph 4.1 this reflects the level of historic debt taken out when interest rates were higher.

Debt Source	Interest Paid 2017 / 2018 £000
PWLB	8,939
Barclays Loan	403
Ex WMCC	513
TOTAL	9,855

5. Future borrowing / capital programme

- 5.1 Table 4 below identifies the funding requirements for the next 3 years as detailed within the approved Treasury Management Strategy. It is expected there will be a need to fund projects from borrowing up to £262 million in 2018/19 with the actual debt taken out being subject to the available cash resources of the West Midlands Combined Authority.

Table 4 : Capital Expenditure and Grants Forecast

	FORECAST			
	2018 / 19 £000	2019 / 20 £000	2020 / 21 £000	TOTAL £000
FORECAST EXPENDITURE:				
WMCA Delivered Capital Programmes including Investment Programme	213,141	221,151	245,192	756,722
Externally Delivered Investment Programme Schemes Funded by WMCA	105,961	90,071	142,843	350,657
TOTAL FORECAST EXPENDITURE	319,102	311,222	388,034	1,107,380
FUNDED BY				
Department or Transport	32,127	100,423	131,330	297,289
Other Major Public Sector Bodies	5,100	7,400	16,200	28,700
Private Sector	6,722	6,928	9,893	24,201
Integrated Transport Block (DfT)	4,795	5,186	4,471	19,278
Local Growth Fund (LEP)	4,271	610	-	9,521
Enterprise Zone	-	82	790	872
Local Growth Fund (LEP MST Programme)	3,755	-	-	4,255
ATOC Grant	-	-	-	121
TOTAL EXTERNAL FUNDING	56,769	120,629	162,683	384,236
INTERNAL FUNDING REQUIREMENT	262,333	190,593	225,351	723,144

- 5.2 In addition, debt repayments from maturing loans of £24m are due in 2018/19 and £12m between 2019/20 and 2020/21. As the Authority manages its cash balances to minimise in year borrowing for capital investment it is likely these maturing loans will have to be rescheduled.

6 Long Term Debt Profile

- 6.1 It can be seen from table 5 significant debt repayments are due between 2018 and 2020. These borrowings are likely to need replacing and given historically low long term interest rates, WMCA are monitoring when might be the optimal time to undertake replacement borrowings. The debt maturity profile of the loans show that after 2020 the next major repayments do not occur until 2034.

Table 5 - Debt Maturity Profile

	Value of Loans Maturing £m
Repayable 2018/19	24
RepayableBetween2019/20 to 2020/21	12
RepayableBetween2021/22 to 2022/13	3
RepayableBetween2023/24 to 2026/27	5
RepayableBetween2027/28 to 2030/31	12
RepayableBetween2031/32 to 2039/40	23
RepayableBetween2039/40 to 2048/49	11
RepayableBetween2049/50 to 2059/60	70
TOTAL BORROWING	160

- 6.2 As stated above any new borrowing will depend upon the prevailing interest rates at the time, and the forecast cash requirements, as to whether it should be short term or long term.

7 Investment Activity

- 7.1 As at the 31st March 2018, all short term investments have given a return to the Authority of £289,303.69 in 2017/18, and an average rate of 0.55%.
- 7.2 All treasury management activities undertaken during 2017/18 complied fully with the CIPFA Code of Practice and the Authority's approved Treasury Management Strategy. Investments are placed directly with financial institutions or using various brokers: ICAP, Tradition, Prebon, Martin Brokers, Bernard Gerald Cantor (BGC) and King & Shaxson. Investments held as at the 31st March 2018 were as set in Table 7 below:

Table 7 - Short Term Investments held as at 31 March 2018

	Interest Rate %	Investment Value £000	Investment type	Maturity date
National Counties Building Society	0.57	1,000	Fixed	20/04/2018
Scottish Building Society	0.60	1,000	Fixed	02/05/2018
Leeds City Council	0.48	10,000	Fixed	24/05/2018
Goldman's Bank	0.92	5,000	Notice A/c	10/08/2018
Close Brothers	0.75	5,000	Fixed	17/09/2018
Furness Building Society	0.90	1,000	Fixed	19/10/2018
Santander	0.55	10,000	Call	
HSBC Bank Plc (MMF)	0.42	10,000	Call	
HSBC overnights	0.35	6,200	Call	
Total		49,200		

8 Performance measurement and Prudential Indicators

- 8.1 The WMCA treasury management function participates in a local benchmarking group which compares WMCA's treasury management performance with other local authorities, to ensure that relative to other local authorities the Authority is achieving a fair investment return without any undue risk. Performance is also regularly reviewed at the monthly Treasury Management Group.
- 8.2 One of the key requirements in the CIPFA Code of Practice on Treasury Management is the formal introduction of performance measurement relating to investments, debt and capital financing activities. The Prudential Indicators as at 31st March 2018 are shown in Appendix A. All key prudential indicators for the year were within the boundaries set by the Authority's approved Treasury Management Strategy.

9 Treasury Management Strategy

- 9.1 The Treasury Management Strategy for 2017 / 18 has been underpinned by the adoption of the Chartered Institute of Public Finance and Accountancy (CIPFA) Code of Practise on Treasury Management. Treasury Management is defined as:

“The management of local authority’s investment and cash flows, its banking, money market and capital transactions; effective control of risk associated with those activates; and the pursuit of optimum performance consistent with those risks.”

- 9.2 The Treasury Management Strategy is reviewed regularly and amended throughout the year to reflect changes in the financial markets and the economic climate.

Appendix A : Summary Prudential Indicators

	2017 / 2018			2018 / 2019 TM Strategy			Notes
	Actual £000	Previous Forecast £000	Treasury Strategy £000	2018/19 Forecast £000	2019/20 Forecast £000	2020/21 Forecast £000	

Affordability

Ratio of financing costs to net revenue stream:							Financing costs are at lower than expected levels due to effective cash management enabling WMCA to avoid additional borrowing requirements. Increases in financing costs are driven by the need to fund the Investment Programme and the projected receipt of borrowing powers from Government. Net revenue streams include assumptions for Business Rates income.
(a) financing costs	9,855	9,695	15,109	13,100	19,200	24,800	
(b) net revenue stream	166,142	161,200	158,042	172,900	178,000	177,500	
Percentage	5.93%	6.01%	9.56%	7.58%	10.79%	13.97%	

Prudence

Gross borrowing and the capital financing requirement:							As detailed above, gross borrowing in 17/18 was lower than budgeted but is expected to increase as the Investment Programme delivery intensifies. The Capital Financing Requirement remains within expected tolerances.
Gross Borrowing	160,289	205,093	229,858	460,220	636,340	856,444	
Capital Financing Requirement (Gross borrowing in year 2018/19 must not exceed year CFR in 2020/21)	220,552	251,563	256,085	507,000	683,400	903,900	

Capital Expenditure, External Debt and Treasury Management

Capital Expenditure	73,790	71,310	171,211	298,400	302,800	397,100	Capital expenditure is expected to increase as the Investment Programme delivery intensifies.
Operational boundary for external debt							The Operational and Authorised limits set parameters around WMCA borrowing ceiling and are contained within the approved Treasury Management Strategy for the year. These levels are within the boundaries of the agreement WMCA have agreed with HM Treasury in relation to the debt cap. The practical policies, procedures and administration of the Authority's Treasury function and management of borrowing is fully set out in the approved TMS for the year and is compliant with the CIPFA code of practice.
Operational boundary for borrowing	243,289	205,093	312,305	460,200	636,300	856,400	
Authorised limit for external debt							
Authorised limit for borrowing	243,289	205,093	312,305	547,000	783,300	1,042,000	The upper limits detailed exist to protect WMCA from over exposure to variable rate limits and long term secure investments. The upper limit on investments over 364 days has been increased to allow more flexibility in Treasury Management practices as the scope of the WMCA Treasury function increases following the first devolution deal.
Interest rate exposures							
Upper limit on fixed rate exposures	100%	100%	100%	100%	100%	100%	
Upper limit on variable rate exposures	30%	30%	30%	30%	30%	30%	
Investments longer than 364 days							
Upper limit	8,000	8,000	8,000	10,000	10,000	10,000	

